Oceana County, Michigan

64 - 666

Financial Statements And Independent Auditors' Report

Year Ended December 31, 2003

	A. 2 of 1968, ment Type	as an	nended.		Local Governm	nent Name		Oceana	
City	Townsh	ip	Village	✓ Other	Oceana C	Date Accountant Report Subm	nitted to State:	<u> </u>	
tit Date 2/31/03			Opinion <b>6/27/</b>	Λ/		1		noial care	ents prepared-if
have a	udited the	finar Stat	ncial staten ements of Counties an	nents of thi the Gover d Local Uni	s local unit of nmental Acco ts of Governm	government and rendere bunting Standards Board tent in Michigan by the Mic	d an opinion on illia (GASB) and the L chigan Department o	f Treasury.	N 0 3 2005
efirm	that:							1	12/28/04
We ha	ve complie	d wit	th the <i>Bulle</i>	etin for the A	Audits of Local	Units of Government in N	lichigan as revised.	1	UDIT & FINANCE
	ifiad r	whlie	c accounta	nts register	ed to practice	in Michigan		C	- · · · · · · · · · · · · · · · · · · ·
e furthei	affirm the	follo	wing. "Yes'	' responses	have been di	sclosed in the financial sta	atements, including t	he notes, or i	n the report of
			abla bay f	or each item	n below.				
Yes	□No	1. (	Certain con	nponent uni	ts/funds/agen	cies of the local unit are e	kcluded from the fina	ncial statem	ents.
] Yes	✓ No	2	There are 275 of 1986	accumulate	d deficits in o	ne or more of this unit's	unreserved fund ba	ances/retaine	ed earnings (P.A
] Yes	<b>√</b> No	3.	There are amended).	instances (		ance with the Uniform A			
Yes	✓ No		requiremen	nts, or an o	rder issued un	nditions of either an ord der the Emergency Munic	ipai zeaii i ioi		
Yes	✓ No		as amend	ed [MCL 12	9.91], or P.A.	tments which do not com 55 of 1982, as amended [	11102 00111121		
່∏Yes	<b>√</b> No	6.	The local	unit has bee	en delinquent i	in distributing tax revenue	s that were collected	for another	taxing unit.
Yes	V No	7.	The local pension becredits are	unit has vi enefits (not e more than	iolated the Co rmal costs) in the normal co	onstitutional requirement on the current year. If the post requirement, no contrib	(Article 9, Section 2 lan is more than 10 outions are due (paid	4) to fund cu 0% funded and during the year.	urrent year earr nd the overfund ear).
Yes	<b>√</b> No		(MCL 129	9.241).		and has not adopted an			
Yes	✓ No	9.	The local	unit has no	t adopted an i	nvestment policy as requi	red by P.A. 196 of 19	997 (MCL 128	9.90). 
We hav	ve enclose	d the	e following	g:			Enclosed	To Be Forwarded	Not Required
				mmendation	ns.		<b>✓</b>		
				_		s (program audits).			✓
1	Audit Repo								✓
	1 Public Accou	ntort	(Firm Name)						
	s & Juras					City		State	ZIP
Street / 2545	Address					Jackso	n	MI '	49203

# **Board of Commissioners**

Larry VanSickle Chairperson

Michael McGovern

Joseph Merten

Larry Byl

Evelyn Kolbe

Gerald Malburg

Charles (Bud) Simon

**Court Judges** 

Honorable Terrence R. Thomas Circuit Court

Honorable Kevin Drake District Court

Honorable Walter A. Urick Probate Court Honorable Anthony A. Monton Circuit Court

**County Elected Officials** 

Deloris H. Hasty Treasurer Kenneth Prince Sheriff

Calvin C. Ackley
Drain Commissioner

Rebecca J. Griffin Clerk

Terry Shaw Prosecuting Attorney

Janice Foster Register of Deeds

J. Randolph Hepworth Surveyor

County Population - 2000

26,873

County Taxable Valuation - 2003

\$756,921,620

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#### Independent Auditors' Report

Board of Commissioners Oceana County Hart, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Oceana County, Michigan, as of and for the year ended December 31, 2003, which collectively comprise the basic financial statements of the County's primary government as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County's policy is to prepare its government-wide financial statements on the modified cash basis of accounting and to prepare its fund financial statements on the cash basis of accounting, both of which are a comprehensive basis of accounting other than generally accepted accounting principles.

The financial statements referred to above include only the primary government of Oceana County, Michigan, which consists of all funds, organizations, institutions, agencies, departments, and offices that comprise the County's legal entity. The financial statements do not include financial data for the County's legally separate component units, which accounting principles generally accepted in the United States of America require to be reported with the financial data of the County's primary government. As a result, the primary government financial statements do not purport to, and do not, present fairly the financial position of the reporting entity of Oceana County, Michigan, as of December 31, 2003, and the changes in its financial position, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis of position of the governmental activities and the business-type activities of the primary government of Oceana County, Michigan, as of December 31, 2003, and the revenues it received and expenditures it paid for the year then ended on the modified cash basis of accounting as described in Note 1 and the cash and unencumbered cash balances of each major fund, and the aggregate remaining fund information for the primary government of Oceana County, Michigan, as of December 31, 2003, and the revenues it received and expenditures it paid for the year then ended on the basis of accounting described in Note 1.

WILLIS & JURASEK, P.C.

2545 Spring Arbor Road Post Office Box 39 Jackson, Michigan 49204-0039 Phone Number: (517) 788-8660 Fax Number: (517) 788-9872 E-mail: willis@willispc.com Web site: www.willispc.com Board of Commissioners Oceana County

As described in Note 1, the County has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, as of January 1, 2003.

Oceana County, Michigan has not presented the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America have determined is necessary to supplement, although not required to be part of, the financial statements.

The budgetary comparison information on page 27 is not a required part of the financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with Government Auditing Standards, we have also issued our report dated June 27, 2004, on our consideration of the County's internal control over financial reporting and our tests of its compliance with laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with the report in considering the results of our audit.

Our audit was made for the purpose of forming an opinion on the primary government financial statements taken as a whole. The combining and individual fund financial statements and schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements of Oceana County, Michigan. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated in all material respects in relation to the primary government financial statements taken as a whole.

Willis & Jurasek is, c.

Willis & Jurasek, P.C.

June 27, 2004



#### Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of Commissioners Oceana County Hart, Michigan

We have audited the financial statements of the primary government of Oceana County, Michigan, as of and for the year ended December 31, 2003, and have issued our report thereon dated June 27, 2004, which was qualified because the financial statements include only the financial activities of the primary government and because the financial activities of component units that form the reporting entity are not included and because the County prepares its government wide financial statements on the modified cash basis of accounting and its fund financial statements on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether Oceana County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Oceana County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to management of Oceana County in a separate letter dated June 27, 2004.

This report is intended solely for the information and use of the finance committee, management, State agencies and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

willy: Jursuk, A. C.

Willis & Jurasek, P.C.

June 27, 2004

WILLIS & JURASEK, P.C.

2545 Spring Arbor Road Post Office Box 39 Jackson, Michigan 49204-0039 Phone Number: (517) 788-8660 Fax Number: (517) 788-9872 E-mail: willis@willispc.com

Web site: www.willispc.com

### Oceana County, Michigan Statement of Net Assets

Statement of Net Assets Modified Cash Basis Primary Government Only December 31, 2003

	Prin	nary Government	
		Business-	
	Governmental	Туре	
	Activities	Activities	Total
Assets:			
Cash and investments	\$ 8,276,361 \$	712,219 \$	8,988,580
Current taxes receivable	6,753,254		6,753,254
Delinquent taxes	· · · · · · · · · · · · · · · · · · ·	947,029	947,029
Receivable from other governmental units to service bond debt	4,335,000	<u>-</u>	4,335,000
Advance to component unit	31,200	•	31,200
Capital assets less accumulated depreciation of \$3,666,250	<u>8,779,735</u>		8,779,735
Total assets	28,175,550	1,659,248	29,834,798
Liabilities:			0.750.054
Deferred property taxes	6,753,254	•	6,753,254
Long-term liabilities:			
Bonds payable, due within one year	547,500		547,500
Other obligations, due within one year	19,230	860,000	879,230
Bonds payable, due in more than one year	9,531,625	•	9,531,625
Other obligations, due in more than one year	46,350		46,350
Total liabilities	16,897,959	860,000	17,757,959
Net Assets:	0.070.000		2.070.020
Investment in capital assets - net of related debt	2,970,030	• • • • • • • • • • • • • • • • • • •	2,970,030
Restricted for debt service	2,236	i en	2,236
Restricted for construction	5,467,243	-	5,467,243
Unrestricted	2,838,082	799,248	3,637,330
Total net assets	<u>\$ 11,277,591</u> \$	799,248 \$	12,076,839

Oceana County, Michigan
Statement of Activities
Modified Cash Basis
Primary Government Only
Year Ended December 31, 2003

		Program Revenues			Net (Expenses) Revenues and Changes in Net Assets				
	<u>-</u>	Channa fan						ets	
	Evnences	Charges for	Operating Grants	Capital Grants	Tatal		Business-Type	<b></b>	
Functions/Programs	<u>Expenses</u>	Services	and Contributions	and Contributions	Total	Governmental	Activities	Total	
Primary Government:									
Governmental Activities:									
Legislative	\$ 140,840 \$	_	<b>s</b> .	s - s	_	\$ (140,840) \$	<b>S</b>	(140,840)	
Judicial	1,229,405	379,358	546,819	· •	926,177	(303,228)	•	(303,228)	
General county government	2,045,689	412,853	691,555		1,104,408	(941,281)		(941,281)	
Public safety	4,987,033	2,402,684	277,740	·	2,680,424	(2,306,609)	· · · · · · · · · · · · · · · · · · ·	(2,306,609)	
Public works	267.169	83,466	985		84,451	(182,718)	_	(182,718)	
Health and welfare	10,540,966	8,149,391	492,613		8,642,004	(1,898,962)	<u> </u>	(1,898,962)	
Culture and recreation	16,768	5,859			5,859	(10,909)	· .	(10,909)	
Other	583,182				-	(583,182)		(583,182)	
Interest	344.349	_	•			(344,349)		(344.349)	
Total governmental activities	20.155.401	11.433.611	2.009.712		13.443.323	(6.712.078)	<u> </u>	(6.712.078)	
Business-Type Activities:									
Tax revolving fund	42.071	501.833			501.833		459.762	459,762	
Total primary government	\$ 20.197.472 \$	11.935.444	\$ 2.009.712	<u>s                                      </u>	13.945.156	\$ 6.712.078	(459,762) \$	6,252,316	
	General Revenues:								
	Property taxes					\$ 6,325,964	- \$	6,325,964	
	investment earnir	ngs				83,388	-	83,388	
	Other					1,453,553		1,453,553	
	Transfers			÷		525,000	(525,000)		
	Total general re	evenues and tran	sfers			8.387.905	(525,000)	7.862,905	
	Changes in Net Ass	sets				1,675,827	(65,238)	1,610,589	
	Net Assets - Begins	ning of Year				9.601.764	864.486	10.466,250	
	Net Assets - End of	Year				\$ 11.277.591	799.248 \$	12.076.839	

### Oceana County, Michigan Balance Sheet

Balance Sheet
Cash Basis
Governmental Funds
December 31, 2003

				Medicai		
			Medical	Care	Other	Total
	•		Care	Facility	Governmental	Governmenta
		General	Facility	Addition	Funds	Funds
Assets						
Assets:						
Cash and cash equivalents	\$	108,294 \$	1,209,438 \$	4,376,791	\$ 2,581,838	\$ 8,276,361
Property taxes receivable		4,145,962	1,872,397	_	734,895	6,753,254
Advances to other funds		31,200		<u>-</u>		31,200
Total assets	\$	4.285.456 \$	3,081,835 \$	4.376.791	\$ 3,316,733	\$ 15,060,815
Liabilities and Fund Balances						
				1 10		
Liabilities:						
Deferred property taxes	\$	4,145,962 \$	1.872.397 \$		\$ 734.895	\$ 6.753.254
Total liabilities	· .	4.145.962	1.872.397		734.895	6.753,254
Fund Balances:						
Unrestricted; Undesignated -						
reported in:						
General fund		139,494	-	-	· · · · · ·	139,494
Special revenue funds		•	1,209,438		1,338,546	2,547,984
Debt service funds			<b>-</b>		2,236	2,236
Capital project funds		<b>-</b>	-	4,376,791	1,090,452	5,467,243
Permanent funds			<u> </u>		150,604	150.604
Total fund balances	·	139.494	1,209,438	4,376,791	2.581.838	8,307,561
Total liabilities and fund balances	<u>\$</u>	4.285,456 \$	3.081.835 \$	4,376,791	\$ 3,316,733	\$ 15,060,815

Oceana County, Michigan
Reconciliation of Fund Balances on the Balance Sheet of Governmental Funds (Cash Basis) to Net Assets of Governmental Activities on the Statement of Net Assets (Modified Cash Basis) December 31, 2003

Total Fund Balances - Governmental Funds	\$	8,307,561
Amount reported for governmental activities in the statement		
of net assets are different because:	a file	
Capital assets used in governmental activities are not financial		
resources and are not reported in the funds.		
The cost of the capital assets is	12,445,985	* *
Accumulated depreciation is	(3,666,250)	
		8,779,735
Other long-term assets are not available to pay for current -period		
expenditures and therefore are not recorded in the funds.		
Add - long-term receivable from municipalities to service future bond principal		4,335,000
Long-term liabilities not due and payable in the current period		
and not reported in the funds:		
Bonds payable		(10,079,125)
Notes payable		(65,580)
	1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	
Total Net Assets - Governmental Activities	\$	11,277,591

Oceana County, Michigan
Statement of Revenues, Expenditures, and Changes in Fund Balances **Cash Basis** 

#### Governmental Funds Year Ended December 31, 2003

		£			Medical Care	Other	Totai
			Medical Care		Facility	Governmental	
		General	Facility		Addition	Funds	Funds
Pariamena	_	General	1 acinty		Addition		
Revenues:	\$	3,907,700	\$ 1,738,293	\$		\$ 679,971	\$ 6,325,964
Taxes	Ψ	55,204	Ψ 1,700,200 -	Ψ	_	Ψ 0,0,0,1	55,204
Licenses and permits		1,517,099	_			492,613	2,009,712
Intergovernmental		1,083,690	7,634,859		_	2,583,193	11,301,742
Charges for services Fines and forfeitures		6,354	7,004,009			2,000,100	6,354
		41,529	31,361		3,521	6,977	83,388
Interest and rents		41,525	31,301		. 3,021	471,600	471,600
Contributions from local units		159,142	_		1,000,000		1.327,264
Other	·—	6,770,718	9,404,513	_	1.003.521	4,402,476	21,581,228
Total revenues		0,770,710	9,404,513	-	1,003,021	4,402,470	21.501.220
Expenditures:							• • • • • • • • • • • • • • • • • • • •
Current operations:							
Legislative		140,840			·	-	140,840
Judicial		1,214,670	-			14,627	1,229,297
General county government		1,935,522	`````\`\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\		-	•	1,935,522
Public safety		2,716,138	-		-	2,694,372	5,410,510
Public works		267,169	· · · · · · · · · · · · · · · · · · ·			·	267,169
Health and welfare		33,612	8,865,538			1,423,122	10,322,272
Culture and recreation		·				16,768	16,768
Other		583,175				7	583,182
Capital outlay		_	-"		58,893	1,922,530	1,981,423
Debt service:							
Principal		-	* · · · · · · · •			525,000	525,000
Bond issue costs					67,837	· •	67,837
Interest and fiscal charges		_	•		-	276.512	276,512
Total expenditures	_	6.891,126	8.865.538		126,730	6.872.938	22.756.332
		(400 400)	500.075		070 704	(0.470.400)	/4 47F 404
Revenues Over (Under) Expenditures		(120,408)	538,975		876,791	(2.470,462)	(1.175.104
Other Financing Sources (Uses):			•				
Bond proceeds		-			3,500,000	454,125	3,954,125
Transfers in		525,000				1,486,966	2,011,966
Transfers out		(394,613)				(209,117)	
Total other financing sources (uses)	_	130.387	(883,236)		3.500,000	1.731.974	4,479,125
Net Changes in Fund Balances		9,979	(344,261)		4,376,791	(738,488)	3,304,021
Fund Balances - Beginning of Year		129.515	1,553,699		-	3,320,326	5.003.540
Fund Balances - End of Year	<u>\$</u>	139,494	\$ 1,209,438	\$	4,376,791	\$ 2.581.838	\$ 8.307.561

Oceana County, Michigan

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds (Cash Basis) to the Governmental Activities on the Statement of Activities (Modified Cash Basis)

Year Ended December 31, 2003

Net	Change	in	<b>Fund</b>	Balances -	Total	Governmental	<b>Funds</b>

\$ 3,304,021

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures; in the statement of activities, these costs are allocated over their estimated useful lives as depreciation.

Depreciation expense \$
Capital outlay

2,075,931

(538,410)

2,614,341

Add net effect of principal recognized as revenue at fund level for long-term receivable collection

(275,000)

Bond proceeds are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net assets, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net assets.

Debt issued:

**Bonds** 

(3,954,125)

Repayments:

To bond holders

525,000

(3,429,125)

Change in Net Assets of Governmental Activities

1,675,827

### Oceana County, Michigan Statement of Net Assets

Statement of Net Assets Modified Cash Basis Proprietary Funds December 31, 2003

		Tax Revolving Fund
Current Assets:		
Cash and cash equivalents		\$ 712,219
Delinquent taxes receivable		947,029
Total current assets		1,659,248
Current Liabilities:		
Notes payable		860,000
Net Assets:		
Invested in capital assets, ne	et of related debt	<u>-</u>
Unrestricted		<u>799,248</u>
Total net assets		<u>\$ 799,248</u>

### Oceana County, Michigan

Statement of Revenues, Expenses and Changes in Net Assets
Modified Cash Basis
Proprietary Funds
Year Ended December 31, 2003

			R	Tax evolving <u>Fund</u>
Operating Revenues:			_	
Interest and penalties on delinque	nt taxes		\$	501,833
Operating Expenses:				
Supplies and other operating expe	nses			12,535
Interest expense				29,536
Total operating expenses				42,071
Operating Income (Loss)				459,762
Transfers:				
Transfers out		ř.		(525,000)
Total transfers				(525,000)
Changes in Net Assets				-

Oceana County, Michigan Statement of Fiduciary Net Assets Cash Basis Fiduciary Funds December 31, 2003

Agency

	And the second		Funds
Assets:			
Cash and cash equivalents		garan Talah dari dari dari dari dari dari dari dari	<b>\$</b> 1,383,762
Total assets			1,383,762
Liabilities:			
Reserve for administration			8,240
Due to other governments			86,092
Undistributed penal fines			88,224
Undistributed tax collections			1,102,474
Other trust items payable			98,732
Total liabilities			1,383,762

#### 1. Summary of Significant Accounting Policies and Other Matters

Oceana County was organized in 1855, and covers an area of approximately 1,296 square miles divided into sixteen townships, six villages and one city. The county seat is located in the City of Hart. The County operates under an elected Board of Commissioners (seven members) and provides services to its approximately 26,873 (2000 census) residents in many areas including law enforcement, administration of justice, community enrichment and development and human services.

#### Adoption of New Accounting Standards

During the year ended December 31, 2003, the County adopted GASB Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments, issued June, 1999; and GASB Statement No. 38, Certain Financial Statement Note Disclosures, issued in 2001.

The following table shows beginning net assets restated for the effects of implementation of GASB No. 34:

Fund balance at December 31, 2002 – Governmental Funds	\$5,003,540
Long-term liabilities (restated)	(2,105,580)
Net capital assets (restated)	6,703,804
Restated net assets – January 1, 2003 – Governmental Funds	\$9,601,764

#### Reporting Entity

Generally accepted accounting principles require the reporting entity to include Oceana County (the primary government) and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government. These financial statements present the following component units:

#### **Blended Component Units**

Oceana County Building Authority – The Oceana County Building Authority is governed by a five-member board appointed by the County Board of Commissioners. Although it is legally separate from the County, the Building Authority is reported as if it were part of the primary government because its sole purpose is to finance and construct the County's public buildings.

#### **Discretely Presented Component Units**

This report does not include the financial statements of the following component units, which should be included as discretely presented component units to conform to generally accepted accounting principles.

Oceana County Drain Commission – Each of the drainage districts established pursuant to the Drain Code of 1956 are separate legal entities with the power to contract; to sue and be sued; to hold, manage, and dispose of real and personal property; etc. The County Drain Commissioner has sole responsibility to administer the drainage district established pursuant to Chapter 3 and Chapter 4 of the Drain Code.

The drainage board or drain commissioners, on behalf of the drainage district, may issue debt and levy special assessments authorized by the Drain Code without the prior approval of the County Board of Commissioners. The full faith and credit of the county may be given for the debt of the drainage district.

#### 1. Summary of Significant Accounting Policies and Other Matters (Continued)

Discretely Presented Component Units (Continued)

Oceana County Road Commission – The County Road Commission, which is established pursuant to the County Road Law, is governed by an appointed three-member Board of County Road Commissioners. The Road Commission may not issue debt or levy a tax without the approval of the County Board of Commissioners. If approval is granted, the Road Commission taxes are levied under the taxing authority of the County, as approved by the County electors, and would be included as a part of the County's total tax levy as well as reported in the County Road Fund.

Also omitted from these statements is the Road Commission's Deferred Compensation Trust (Trust and Agency), which holds and invests the Road Commission's employee's deferred compensation amounts. The Road Commission is audited individually by other auditors.

Oceana County Economic Development Corporation – The Economic Development Corporation (EDC), which was established pursuant to the provisions of Public Act 338 of 1974, as amended, is governed by a thirteen-person Board of Directors appointed by the County's Board of Commissioners. The EDC may not issue debt without the County's Board's approval and administers a significant amount of Federal economic development grant money received by the County's Board. The EDC is audited individually and is not included in this report.

Complete financial statements of the individual component units, where reports are separately provided, can be obtained from their respective administrative offices or from the County Administrator's Office, P.O. Box 14, Hart, Michigan 49420. Phone number (616) 873-4835.

Oceana County Road Commission 3501 West Polk Hart, Michigan 49420

Oceana County Drain Commission Oceana County Courthouse Building Oceana, Michigan 49420 **Administrative Offices** 

Oceana Economic Development Corporation Oceana County Courthouse Annex Building Hart, Michigan 49420

#### Government-Wide and Fund Financial Statements

The government-wide financial statements include a Statement of Net Assets and a Statement of Activities and Changes in Net Assets on all the non-fiduciary activities of the primary government. Most of the effects of interfund activity have been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely primarily on user's fees and charges for service.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identified with a specific function or segment. Program revenues include 1) charges for services to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a specific function or segment and 2) operating grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly recorded among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### 1. Summary of Significant Accounting Policies and Other Matters (Continued)

Government-Wide and Fund Financial Statements (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported on the modified cash basis of accounting which does not conform to generally accepted accounting principles. Revenues are recorded when received in cash and expenses are recorded when paid. Property taxes are recognized as revenue in the year for which they are levied.

Governmental fund financial statements are reported using the cash basis of accounting which does not conform to generally accepted accounting principles. Revenues are recognized when received in cash and expenditures are recorded when paid.

Proprietary fund financial statements are reported using the cash basis of accounting which does not conform to generally accepted accounting principles. Revenues are recognized when received in cash and expenditures are recorded when paid.

The County reports the following major governmental funds:

<u>General Fund</u> – This fund is the government's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

Medical Care Facility Fund – This fund is used to account for funds raised for operating and maintaining a long-term care facility.

Medical Care Facility Capital Project Fund - This fund is used to record bond proceeds, interest, and other revenue and the disbursement of expenditures specifically designated for the Medical Care Facility Addition.

The County reports the following major proprietary funds:

<u>Delinquent Tax Revolving Fund</u> – This fund accounts for the County's annual purchases of delinquent real property taxes from each of the local taxing units with the County and the ultimate collection from the property owners of the delinquent taxes with penalty and interest. The fund also accounts for the County's issuance of debt (to provide cash flow for the purchase of the taxes) and for the resulting debt service payments. The Tax Revolving Fund is the only proprietary fund of the County.

Additionally, the County reports the following fund types:

<u>Special Revenue Funds</u> – These funds account for revenue sources that are legally restricted to expenditures for specific purposes not including major capital projects.

<u>Debt Service Funds</u> – These funds are used to account for the accumulation of resources for and the payment of principal and interest on long-term general obligation debt of governmental funds not being financed by proprietary or nonexpendable trust funds.

<u>Capital Project Funds</u> – These funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary and trust funds).

<u>Agency Funds</u> – These funds account for monies that are custodial in nature (assets equal liabilities) and do not involve the measurement of results in operations.

# 1. Summary of Significant Accounting Policies and Other Matters (Continued)

Private-sector standards of accounting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The government has elected not to follow private-sector standards issued after November 30, 1989 for its business-type activities.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are revenues in excess of expenses for tax collection and internal rentals of buildings and equipment in excess of depreciation and cost of money. Elimination of the revenues would distort the activity of the functions and would not reflect the proper future uses of the excesses collected for their specific governmental purposes.

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of our proprietary funds are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### Deposits and Investments

Cash and cash equivalents include cash on hand, demand deposits, and certificates of deposit as well as amounts in the County Treasurer's cash management pools.

The County Treasurer maintains an entity wide pooled cash account. Each fund types' portion of this pool is included in the "Cash and cash equivalents" caption.

The County reports its investments in accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. Under these standards, certain investments are valued at fair value as determined by quoted market prices or by estimated fair values when quoted market prices are not available. The standards also provide that certain investments are valued at cost (or amortized cost) when they are of a short-term duration, the rate of return is fixed, and the County intends to hold the investment until maturity. Accordingly, investments in banker acceptances and commercial paper are recorded at amortized cost. The County had no investments at December 31, 2003.

State statutes authorize the County to invest in bonds, and other direct and certain indirect obligations of the U.S. Treasury; certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank, savings and loan association, or credit union, which is a member of the Federal Deposit Insurance Corporation, Federal Savings and Loan Insurance Corporation, or National Credit Union Administration, respectively; in commercial paper rated at the time of purchase within the three highest classifications established by not less than two standard rating services and which matures not more than 270 days after the date of purchase. The County is also authorized to invest in U.S. Government or federal agency obligation repurchase agreements, bankers' acceptances of U.S. banks, and mutual funds composed of investments as outlined above.

### 1. Summary of Significant Accounting Policies and Other Matters (Continued)

#### Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

Property taxes are levied on December 1 of each year, which is the lien date, and are collected through March 1 of the year following the levy, at which time uncollected taxes become delinquent. The December 1 levy is recorded as receivable and deferred revenue at year end because it is intended to fund expenditures of the following fiscal year. Taxes collected in December are held in the Trust and Agency Fund until the following year.

The 2003 taxable value of Oceana County totaled \$756,921,620, on which ad valorem taxes levied consisted of 5.4474 mills for the County's operating purposes, 0.4947 mills for ambulance services, 2.4737 mills for medical care facility services, and 0.4762 mills for Senior Citizens Tax Fund purposes, raising \$4,145,962 for operating purposes, \$374,449 for ambulance services, \$1,872,397 for medical care facility services, and \$360,446 for Senior Citizens Tax Fund purposes. These amounts are recorded in the General and Special Revenue Fund financial statements as taxes receivable, with an offsetting credit to deferred revenue.

#### Capital Assets

Property and equipment are stated at cost. Expenditures which materially extend the useful life of existing properties are capitalized. All costs relating to the construction of facilities are capitalized, including salaries, employee benefits, and bond interest costs during the construction period. Capital assets are defined as assets with an estimated useful life of more than one year and with a unit cost of \$1,000 or more. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Capital assets are reported in the respective governmental or business-type activities columns in the government-wide financial statements.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the County, as well as its component units, are depreciated using the straight-line method over the following estimated useful lives:

Vaare

			10013
Land improvements			20
Buildings and building in			20 - 40
	ent; furniture and fixtures	* * * * * * * * * * * * * * * * * * * *	5 - 10
Vehicles			5 - 10

# 1. Summary of Significant Accounting Policies and Other Matters (Continued)

Compensated Absences (Vacation and Sick Leave)

It is the County's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. Sick leave is earned at the rate of seven hours per month and can be accumulated up to 630 hours (7½ hours per month and 675 accumulated hours for County Extension employees). Payment upon separation is 50 percent of the unused accumulated sick leave balance. Vacation is earned in varying amounts depending on the number of years of service of an employee and is to be used within one year of having been credited to the employee. It may be accrued with the permission of the department head.

#### Long-term Obligations

In the government-wide financial statements, long-term debs are reported as liabilities in the applicable governmental activities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

#### Fund Equity Reserves and Designations

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### 2. Stewardship, Compliance and Accountability

The general and special revenue funds are the governmental fund types under formal budgetary control. The County adopts its budget in accordance with Public Act 621, the Uniform Budgeting and Accounting Act, which mandates an annual budget process and an annual appropriation act to implement the budget.

- A general, special revenue and debt service funds budget is presented to the Board in September, at which time hearings on the budget are scheduled. A Public Hearing is held in September and a special meeting is held to give all elected officials the opportunity to discuss their budget with the Board.
- 2) The budget, and an appropriation ordinance implementing it, is then adopted in September.
- 3) Formal budget integration is employed as a management control device during the year for all funds.
- 4) Budgets presented for the general and special revenue funds were prepared on the cash basis of accounting. Encumbrances are not recorded at year end.
- 5) Expenditures may not legally exceed activity (department) totals in the general fund. All other special revenue funds cannot legally exceed their respective fund totals.
- 6) Budgets for the current year are carefully reviewed during the year for any revision of estimates. Proposed increases or reductions in appropriations are presented to the Board for their action. The legislative body amends the general appropriation act as soon as it becomes apparent this action is necessary.

# 2. Stewardship, Compliance and Accountability (Continued)

- 7) The governing Board has the authority to amend all budgets at the fund level through the appropriation ordinance. It further has the right to amend the general fund at the activity level if it desires. Management has no authority to amend budgets at the fund level. Management can do transfers within funds at the departmental level without governing Board approval but not between departments.
- 8) The budgetary information presented has been amended during the year by an official action of the County Board of Commissioners. The amendments were not significant in total.
- 9) All budget appropriations lapse at the end of each funds' fiscal year.

#### 3. Cash and Cash Equivalents

To facilitate better management of the County's resources, substantially all cash is combined in one pooled operating account. The County's excess cash is invested principally in certificates of deposit.

In addition, the cash management pool and some depository accounts are maintained by various County Departments for the deposit of fees, fines, and other miscellaneous revenue. Theses revenues are transferred to the County Treasurer on a regular basis. Year-end book balances in these depository accounts are included in cash for reporting purposes.

At year-end, the County's deposits were reported in the basic financial statements in the following categories:

	Governmental Activities	Fiduciary Funds	Total Primary Government
Cash and investments	\$ <u>8,988,580</u>	\$ <u>1,383,762</u>	\$ <u>10,372,342</u>
The breakdown between deposits and in	nvestments for the Count	y is as follows:	
Deposits (checking and savings Petty cash and cash on hand	accounts, certificates of	deposit)	\$10,350,642 21,700
Total			\$10.372.342

At year-end, the carrying amount of the County's deposits was \$10,350,642 and the bank balance was \$10,967,719. Of the balances, \$400,000 was covered by federal depository insurance in the County's name. The remaining balance is uninsured and uncollateralized.

#### Note 4 - Capital Assets

Capital asset activity of the County's governmental activities was as follows: Primary Government:

Thinary Covernitions.				
	Beginning Balance	Additions	Disposals and Adjustments	Year-End Balance
Assets not being depreciated:				
Land	\$1,365,960	\$ -	\$ -	\$1,365,960
Construction in progress	332,915	1,818,538	1,895,406	256,047
Total assets not being depreciated	1,698,875	1,818,538	1,895,406	1,622,007
Capital assets being depreciated:				
Building and improvements	4,056,861	1,094,516		5,151,377
Equipment and furniture	4,075,908	1,596,693	•	5,672,601
Subtotal	8,132,769	2,691,209	-	10,823,978
Accumulated depreciation:				
Building and improvements	1,933,479	120,408	•	2,053,887
Equipment and furniture	1,194,361	418,002	**************************************	1,612,363
Subtotal	3,127,840	538,410		3,666,250
Net capital assets being depreciated Net capital assets,	5,004,929	2,152,799	<u> </u>	7,157,728
Governmental activities	\$ <u>6,703,804</u>	\$ <u>3,971,337</u>	\$ <u>1.895,406</u>	\$ <u>8,779,735</u>

Depreciation expense was charged to functions/programs of the primary government as follows: Governmental Activities:

Judicial		\$ 3,667
General county government		112,795
Public safety		203,254
Health and welfare		218,694
Total Depreciation Expense - Gov	\$ 538.410	

#### **Construction Commitments**

The County has active construction projects at year-end. The projects include improvements to the airport facility, improvements and additions to the Medical Care Facility and Ambulance facility.

At year-end, the County had commitments totaling approximately \$4,800,000 on these various projects.

#### Note 5 - Interfund Receivable and Payables

The only interfund activity at year-end was a long-term advance from the general fund to Drain Revolving Fund (component unit) of \$31,200.

#### Note 6 - Long-Term Debt

The County issues bonds, notes, and other contractual commitments to provide for the acquisition and construction of major capital facilities and the acquisition of certain equipment. General obligation bonds are direct obligations and pledge the full faith and credit of the County.

Governmental activities - long-term obligation activity can be summarized as follows:

Governmental Activities:	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due Within One Year
Bonds	\$6,650,000	\$3,954,125	\$525,000	\$10,079,125	\$547.500
Loans payable	107,164	-	_41,584	65,580	\$547,500 _19,230
Total governmental activities	\$ <u>6,757,164</u>	\$ <u>3,954,125</u>	\$ <u>566,584</u>	\$ <u>10.144,705</u>	\$ <u>566,730</u>
General obligation bonds current	ly outstanding	are as follows:			
\$5,165,000 – City of Hart – Loca Series 2001B due in annual ins	Government	Loan Program R	evenue Bonds,		
through November 1, 2015; int	erest at 3.500°	% to 4.850%	Juli	\$ 4,335,000	
\$1,890,000 - E-911 Building - Lo Series 2002, due in annual insi	ocal Governme	ent Program, Rev 05,000 to \$165,0	venue Bond 100		
through November 1, 2017; into	erest of 3.2509	% to 4.625%		1,790,000	
\$241,500 - Capital Improvement	Bonds, Series	2003, due in an	nual installmen	ls	
of \$2,500 to \$15,000 through J	une 1, 2033; ir	nterest at 4.250%	•	104,125	
\$350,000 - Capital Improvement annual installments of \$10,000	Bonds, Series to \$30,000 thr	2003B, due in ough November	1, 2023;		
interest at 3.000% to 5.000%				350,000	
\$3,500,000 - Capital Improvement	nt Bonds, Serie	es 2003C, due in			

\$3,500,000 - Capital Improvement Bonds, Series 2003C, due in annual installments of \$135,000 to \$245,000 through November 1, 2023; interest at 2.500% to 4.550%

3,500,000

Total bonded debt

\$10,079,125

Annual debt service requirements to maturity on the above governmental bond obligations are as follows:

			· · · · · · · · · · · · · · · · · · ·
	<u>Principal</u>	Interest	Total
2004	\$ 547,500	\$ 434,971	\$ 982,471
2005	549,000	441,302	990,302
2006	569,000	422,652	991,652
2007	585,000	402,976	987,976
2008	610,000	391,602	1,001,602
2009-2013	3,403,000	1,568,496	4,971,496
2014-2018	2,544,000	851,854	3,395,854
2019-2023	1,292,000	505,919	1,797,919
2024-2028	52,000	41,951	93,951
2029-2033	65,000	17,508	82,508
Total	\$ <u>10,216,500</u>	\$ 5.079.231	\$ <u>15.295.731</u>
			·

Difference in principal outstanding is due to Capital Improvement Bonds 2003 repayment schedule based on total bond of \$241,500. At year-end, the amount drawn on bond was only \$104,125.

#### Note 6 - Long-Term Debt (Continued)

#### Loans Payable

The County is party to the following long-term notes at December 31, 2003:

Note payable GMAC, annual payment of \$5,235 including interest at 6.50%, secured by vehicle.	\$ 4,916
Note payable Case Credit, monthly payment of \$540 including interest at 4.50% secured by equipment.	6,838
Note payable Michigan Aeronautics Commission, annual payment of \$8,541 including interest at 4.50%.	44,050
Note payable Michigan Aeronautics Commission, annual payment of \$1,896 including interest at 4.50%.	<u>9,776</u>
The notes are due in the following years:	\$ <u>65,580</u>
2005 2006 2007 2008 2009	19,230 8,914 8,752 9,147 

Business-type activities - long-term obligation activity can be summarized as follows:

and the second of the second o	Beginning			Ending	Amounts Due Within One
Governmental Activities:	Balance	Additions	Reductions	Balance	Year
Delinquent tax notes payable	\$ 790,000	\$2,600,000	\$ <u>2,530,000</u>	\$ <u>860.000</u>	\$ <u>860,000</u>

At December 31, 2003, the County had outstanding \$860,000 of short-term general obligation tax notes. The tax notes carry interest rate at prime. All revenues related to the 2003 delinquent real property taxes have been pledged as security for the notes.

#### 7. Leases Payable

The County is party to several long-term rental agreements for office equipment. These agreements call for varying payments and terms due in the following years:

2005	\$ 136,641
2006	128,116
2007	4,907
2008	2,913
2009	386
	\$ 272.963

#### 8. Pension Plan

#### Plan Description

The County of Oceana has a defined benefit plan for its employees that provides retirement, disability and death benefits to its members and beneficiaries. The plan is administered by the Municipal Employees Retirement System (MERS), an agent multiple employer pension plan created under Public Act 135 of 1945.

MERS issues a publicly available financial report that includes financial statements and required supplemental information for the County. This report may be obtained by writing to MERS, 1134 Municipal Way, Lansing, Michigan 48917, or by calling (517) 703-9030.

#### **Funding Policy**

The obligation to contribute to and maintain the system for these employees was established by negotiation with the County's competitive bargaining unit and personnel policy. The County is required to contribute at an actuarially determined rate; the current rate was 5.79% at December 31, 2002.

#### **Annual Pension Cost**

For 2003, the County's annual pension cost was \$329,608 with the full amount being paid. The required contribution was determined as part of the December 31, 2001 actuarial valuation, using the entry age actuarial cost method. The actuarial assumptions include: a) 8% Investment Rate of Return (net of administrative expenses) and b) projected salary increases of 4.5% per year. The actuarial value of the County MERS plan assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five year period. The County's actuarial accrued liability has been overfunded for the past four years. Any future unfunded liability would be amortized over the next 30 years. The amortization period is open.

#### Three Year Trend Information

Ending Pension Cost (APC)		APC Contributed O		
12/31/02	\$444,630	100%	<b>\$</b> 0	
12/31/01	316,375	100%	Õ	
12/31/00	278,795	100%	Ō	

#### **Analysis of Funding Progress**

Valuation Date <u>December 31</u>	(1) Actuarial Value of <u>Plan Assets</u>	(2) Actuarial Accrued Liability	(3) Funded Ratio (1)/(2)	(4) Unfunded (Overfunded) Actuarial Liability (2)/(1)	(5) Annual Covered Payroll	(6) Ratio of Unfunded (Funding Excess) to Covered Payroll (2)/(5)
2002	\$12,995,037	\$15,627,290	83%	(2,632,253)	8,376,682	(31)%
2001	12,241,025	13,873,581	88%	(1,632,556)	7,787,309	(21)%
2000	11,200,602	12,204,887	92%	(1,004,285)	7,191,966	(14)%

#### 9. Equity Transfer

During the year, a \$525,000 equity transfer was made to the general fund from the treasurer's unrestricted tax revolving fund. The amount represents excess funds that have accumulated after several individual tax revolving fund bond issues had been liquidated. The excess funds accumulated in the individual funds are transferred to the treasurer's unrestricted fund and may then be used for general operations.

#### 10. Deferred Compensation Plan

Oceana County offers all employees a deferred compensation plan created in accordance with the Internal Revenue Code, Section 457. The assets of the plan were held in trust, as described in IRC Section 457(g) for the exclusive benefit of the participants and their beneficiaries. The custodian thereof for the exclusive benefit of the participants holds the custodial account for the beneficiaries of this Section 457 Plan, and the assets may not be diverted to any other use. The Administrators are agents of the employer for purposes of providing direction to the custodian of the custodial account from time to time for the investment of the funds held in the account, transfer of assets to or from the account and all other matters. In accordance with the provision of GASB Statement 32, plan balances and activities are not reflected in Oceana County's financial statements.

#### 11. Related-Party Transactions

#### Community Mental Health

The County leases premises to the Community Mental Health Service on a long-term lease arrangement calling for payments of \$332,864, payable \$3,000 in advance and the balance in 120 monthly installments of \$2,749. This lease commenced February 1, 1987 and expired July 1, 1997. The lease was renewed on a year-by-year basis for \$1,250 per month.

#### **Building Authority**

The County leases the Public Square site to the Authority for \$15, payable \$1 a year for 15 years.

The County leases back from the Authority the Public Square site plus improvements for a minimum amount sufficient to cover debt service charges on the 1988 Series Authority Bonds. The bonds were paid off in 2003.

#### 12. Risk Management

Oceana County is exposed to various risks of loss related to theft of, damage to, and destruction of assets; errors and omissions; liability; and natural disasters. The County is a member of the Michigan Municipal Risk Management Authority, which is a self-insured association, organized under the laws of the State of Michigan to provide self-insurance protection. The agreements between the Authority and the member are intergovernmental contracts. Under the contract the County is responsible for paying all losses, including damages, loss adjustment expenses and defense costs, for each occurrence that falls within the County's self insured retention (SIR) amounts. After the County has paid the SIR, the Authority is responsible for paying losses, including damages, loss adjustment expense and defense costs up to a specified limit. The County's SIR and additional coverage amounts are as follows:

#### 12. Risk Management (Continued)

	Retention	Additional Insurance	
Liability	\$ 75,000	\$15,000,000	
Vehicle Physical Damage	\$ 15,000 per vehicle \$ 30,000 per occurrence	\$ 1,500,000	
Property and Crime	10% of the next \$100,000	\$6,528,647	

The activity of this fund is recorded in the General Fund. Cash balances represent ending funds on deposit with the authority at December 31, 2003. Past experience indicates incurred but unreported claims would not represent a material charge against fund equities.

#### Additional information is as follows:

Current year contributions to the SIR	\$ <u>22,736</u>
Funds on deposit December 31, 2003 Claims and legal reserve (on cash basis) December 31, 2003	40,189
Estimated net assets December 31, 2003	<u>(9,083)</u> \$ <u>31,106</u>

The amounts are reported on a cash basis as provided by Michigan Municipal Risk Management Authority. Settled claims have not exceeded the SIR limits in any of the past three years.

#### 13. Jointly Governed Operations

#### District Health Department Number 10

Oceana County, Newaygo County, Lake County, Mecosta County, Manistee County, Mason County, Crawford County, Kalkaska County, Missaukee County and Wexford County participate jointly in the operation of the District Health Department Number 10.

The Board for the District Health Department is made up of two Commissioners from each county, plus one alternate from each county.

The funding formula approved by the member counties is based pro rata on each unit's population and their share of space costs. Member counties' appropriations for 2003 were based on revisions in population due to the 2000 Census.

Oceana County's 2003 appropriation to the District Health Department was \$111,674.

#### Community Mental Health System

Oceana County, Lake County and Mason County participate jointly in the operation of the West Michigan Community Mental Health System.

The funding formula is based pro rata on each unit's population to the total population. Member percentages of the net operating budget for the year ended December 31, 2002 were:

Oceana		40.00%
Mason		45.00%
Lake		15.00%

Oceana County's 2003 appropriation to West Michigan Community Mental Health System was \$130,000.

### 13. Jointly Governed Operations (Continued)

#### Substance Abuse

Oceana County is a member of a 31 County Region Coordinating Agency, (Northern Michigan Substance Abuse Services, Inc.) which contracts for substance abuse services throughout the member area.

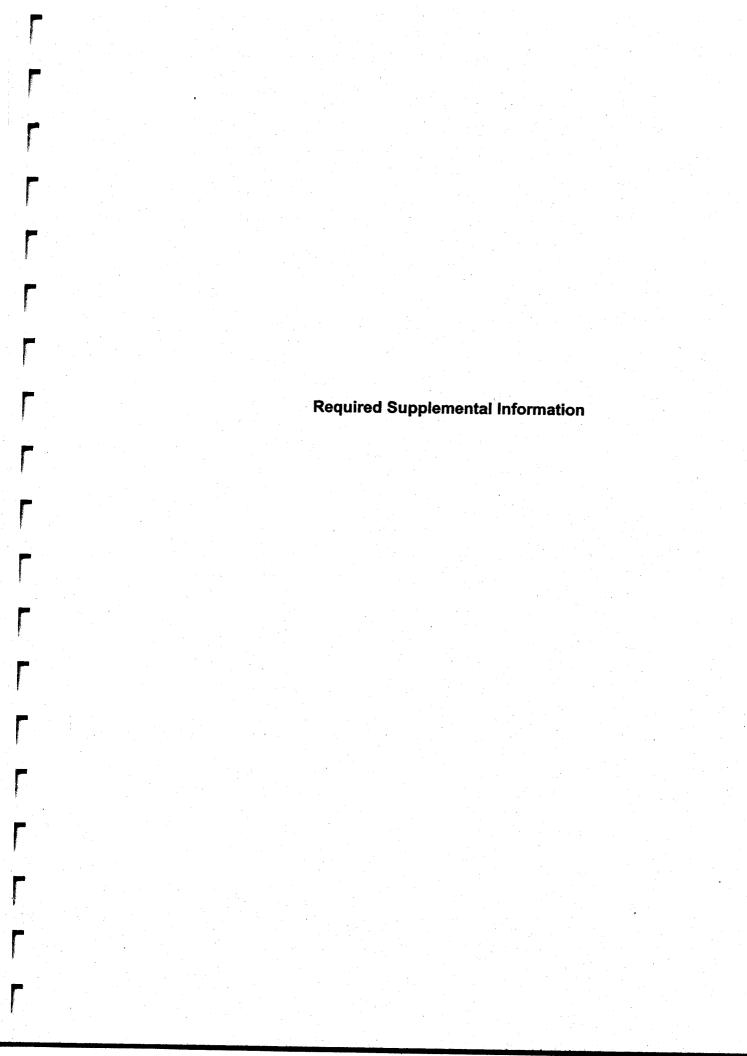
Each county appropriates 50% of their liquor tax fund revenues to NMSAS, Inc.

Oceana County's appropriation for 2003 was \$37,903.

#### 14. Transfers In (Out)

Interfund transfers at December 31, 2003 were:

Fund	Transfers In	T
General	Transfers In	Transfers Out
	\$ 525,000	\$ 394,613
Medical Care Facility	in vieta in	883,236
Public Improvement	15,000	_
Law Library	12,000	_ ·
Child Care	187,000	35,867
Soldiers and Sailors' Relief	15,000	
Social Welfare	10,000	_
Juvenile Justice	35,867	_
Mason/Oceana E-911	-	163,073
Building Authority Debt	155,613	100,070
Wastewater Treatment Plant Debt	1,235	
Mason/Oceana E-911 Debt	172,015	
Medical Care Facility Replacement Fund	883,236	_
Wastewater Facility Capital Project Fund		1,235
E-911 Capital Project Fund	•	8,942
Tax Revolving Funds		<u>525,000</u>
	<b>#</b> 0.044.000	
	\$ <u>2,011,966</u>	\$ <u>2,011,966</u>

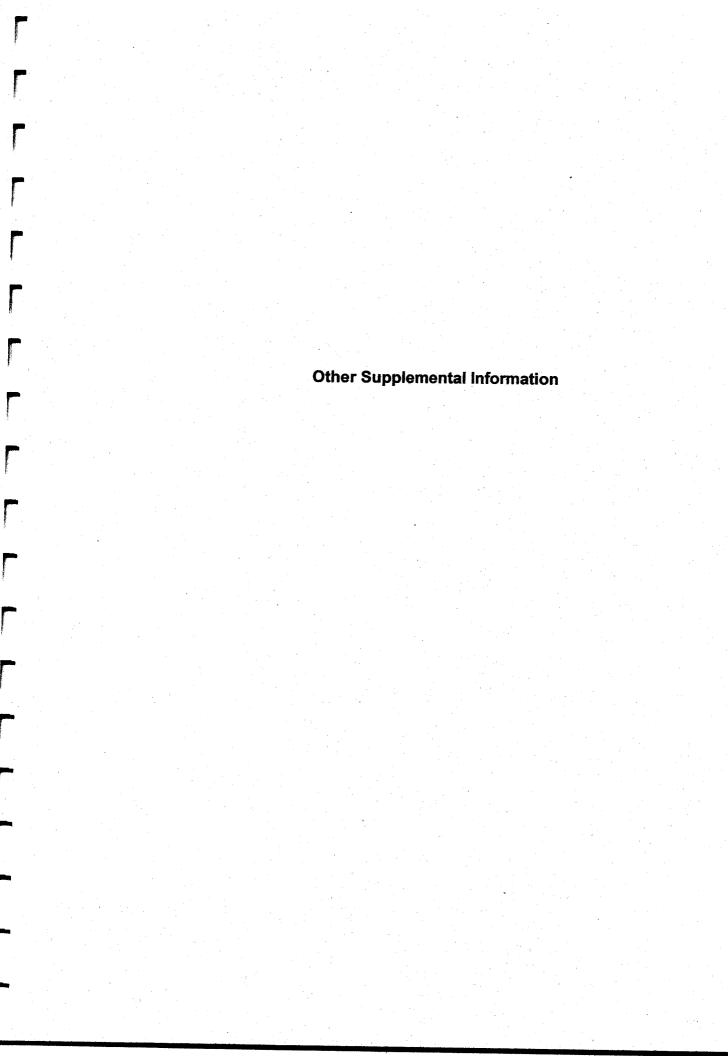


# Oceana County, Michigan

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual Cash Basis

General Fund and Major Special Revenue Fund Year Ended December 31, 2003

	General Fund			Medical Care Facility		
	Original Budget	Final Budget	Actual	Original Budget	Final	
Revenues:	=	Dauget	Actual	Punder	<u>Budget</u>	<u>Actual</u>
Taxes	\$3,965,109	\$3,965,109	\$3,907,700	\$ 1,772,162	\$ 1,772,162	
Licenses and permits	46,470	46,290	55,204	Ψ1,772,102	Ψ 1,//2, IO2	2 \$ 1,738,293
Intergovernmental	1,701,034	1,743,511	1,517,099		•	•
Charges for services	852,029	861,421	1,083,690	7,443,041	7,443,041	7 400 004
Fines and forfeitures	9,480	9,480	6,354	7,440,041	7,443,041	7,498,961
Interest and rents	70,335	70,335	41,529	36,000	36,000	24 264
Other	79,120	146,316	159,142	13,875	13,875	• •
Total revenues	6,723,577	6,842,462	6,770,718	9,265,078	9,265,078	-
Expenditures:						
Current operations:						
Legislative	142,226	142,226	140,840			
Judicial	1,262,200	1,262,500	1,214,670	- 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1		-
General county government	1,807,317	1,863,799	1,935,522	•		. •
Public safety	2,724,044	2,853,386	2,716,138	•	·	e e e e e e e e
Public works	250,762	274,966	267,169	-		· •
Health and welfare	32,900	34,490	33,612	0.265.070	0 005 070	
Other	665,995	696,460	583,175	9,265,078	9,265,078	8,865,538
Total expenditures	6,885,444	7,127,827	6,891,126	9,265,078	9,265,078	8,865,538
Revenues Over (Under) Expenditures	(161,867)	(285,365)	(120,408)			538,975
Other Financing Sources (Uses):						
Transfers in	525,000	525,000	EOE 000			
Transfers out	(363,133)		525,000	1	-	•
Total other financing sources (uses)		(239,635)	(394,613)	-	<u>.</u>	(883,236)
rotal other imancing sources (uses)	161,867	285,365	130,387	<del></del>		(883,236)
Net Changes in Fund Balances		-	9,979		-	(344,261)
Fund Balances - Beginning of Year	129,515	129,515	129,515	1,553,699	1,553,699	1,553,699
Fund Balances - End of Year	\$ 129,51 <u>5</u>	\$ 129,515	\$ 139,494	\$ 1,553,699	\$ 1,553,699	\$1,209,438



Oceana County, Michigan Combining Balance Sheet Cash Basis

Nonmajor Governmental Funds December 31, 2003

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Project Funds	Nonmajor Permanent Funds	Total
<u>Assets</u>					
Assets:					
Cash and cash equivalents	\$ 1,338,546 \$	2,236 \$	1,090,452	\$ 150,604 \$	2,581,838
Property taxes receivable	734,895		-,500,102	Ψ 10.0,00-4 Ψ	734,895
Total assets	\$ 2,073,441 \$	2,236 \$	1,090,452	\$ 150,604 \$	3,316,733
Liabilities and Fund Balances					
Liabilities:					
Deferred property taxes	\$ 734,895 \$	- \$		\$ - <b>\$</b>	734,895
Total liabilities	734,895			_	734,895
Fund Balances:					
Unreserved:					
Designated for capital expenditures	38,879	-	1,090,452	- ·	1,129,331
Unreserved: undesignated	1,299,667	2,236	<u>-</u>	150,604	1,452,507
Total fund balances	1,338,546	2,236	1,090,452	150,604	2,581,838
Total liabilities and fund balances	\$ 2,073,441 \$	2,236 \$	1,090,452	150,604 \$	3.316.733

Oceana County, Michigan
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Cash Basis

Nonmajor Governmental Funds Year Ended December 31, 2003

Revenues:	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Project Funds	Nonmajor Permanent Funds	Total
Taxes	<b>6 6 - 6 - 6 - 6</b>				
	\$ 679,971	<b>5</b> -	\$	- \$ -	\$ 679,971
Intergovernmental	492,613	<u>-</u>		• . • -	492,613
Charges for services Interest and rents	2,583,193	-	•	•	2,583,193
	•	1	6,971	5	6,977
Contributions from local units Other		471,600	-	•       •	471,600
	<u>150,917</u>		17,205		168,122
Total revenues	3,906,694	471,601	24,176	5	4,402,476
Expenditures:		e de la companya de l		$(x_i, x_i, x_i) \in \mathbb{R}^{n \times n}$	
Current operations:					
Judicial	14,627	<u>.</u> .	_		14,627
Public safety	2,694,372				2,694,372
Health and welfare	1,423,122				1,423,122
Culture and recreation	16,768	<u>-</u>	_		16,768
Other		-	· · · · · · · · · · · · · · · · · · ·	7	70,700
Capital outlay	31,002	-	1,891,528	•	1,922,530
Debt service:			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		1,022,000
Principal	•	525,000			525,000
Interest	<u> </u>	276,512			276,512
Total expenditures	4,179,891	801,512	1,891,528	7	6.872.938
Revenues Over (Under) Expenditures	(273,197)	(329,911)	(1,867,352)	(2)	(2,470,462)
Other Financing Sources (Uses):	•				
Bond proceeds			454,125		454.405
Transfers in	274,867	328,863	883,236	- -	454,125
Transfers out	(198,940)	020,000	(10,177)	•	1,486,966
Total other financing sources (uses)		328,863	1,327,184		(209,117) 1,731,974
Net Changes in Fund Balances	(197,270)	(1,048)	(540,168)	(2)	(738,488)
Fund Balances - Beginning of Year	1,535,816	3,284	1,630,620	<u>150,606</u>	3,320,326
Fund Balances - End of Year	<u>\$ 1,338,546</u> <u>\$</u>	2,236 \$	1,090,452	<u>\$ 150,604</u> \$	2,581,838

Oceana County, Michigan Combining Balance Sheet Cash Basis Nonmajor Special Revenue Funds

<u>Assets</u>		arks and ecreation	Friend of the Court	Public Improvement	Building Department	Interim Elderly and Handicapped	Drug Law Enforcement	Law Library	Ambulance
					•		** ***********************************		to a production of
Assets:									
Cash and cash equivalents Property taxes receivable	\$	23,262 \$	21,054 \$	38,879	122,193	\$ 6,440 :	\$ 8,564 \$	6,374 \$	
Total assets	\$	23,262	21.054	38,879	122,193	\$ 6,440	8,564 \$	6,374 \$	374,449 467,949
Liabilities and Fund Balances						e de la companya de La companya de la co			
Liabilities:									
Deferred property taxes Total liabilities	\$		<u> </u>		<u> </u>	\$	<u> </u>	\$	374,449
		<del></del>	<del></del>	-		<u> </u>		<u> </u>	374,449
Fund Balances: Unreserved:									
Designated for capital expenditures		•		38,879			•		
Unreserved: undesignated Total fund balances	·	23,262	21,054	<u> </u>	122,193	- 6,440 _	- 8.564	6,374	93,500
Total liabilities and fund balances	<u>e</u>	23.262 <u></u>	21,054	38.879	122,193	6,440	8.564	6,374	93,500
insumoo ana rana balances	<u> </u>	23,262 \$	21,054 \$	38,879 \$	122,193	6.440 \$	8,564 \$	6.374 \$	467 949

Oceana County, Michigan
Combining Balance Sheet (Concluded)
Cash Basis
Nonmajor Special Revenue Funds
December 31, 2003

	Child Care	Soldiers' And Sailors' Relief	Veterans'	Senior Citizens' Tax Fund	Social Welfare	Juvenile Justice	Victims'	AutomationR.O.D.	Mason/ Oceana E-911	Total
<u>Assets</u>			•	: · · · · · · · · · · · · · · · · · · ·						IOLAI
Assets:										
Cash and cash equivalents Property taxes receivable	\$ 12,673 		2,030 \$	360,446	31,063 \$ 	8,744	\$ 541 -	\$ 37,952 \$	923,650 \$	1,338,546 734,895
Total assets	<u>\$ 12.673</u>	<u>\$ 1.476 §</u>	2.030	360,597 \$	31,063 \$	8,744	\$ 541	\$ 37,952 \$	923,650 \$	
Liabilities and Fund Balances										
Liabilities:								V		
Deferred property taxes  Total liabilities	<u>\$ -</u>	<u> -                                   </u>	<u> </u>		- \$	<u> </u>	\$	<b>\$</b> - \$	- \$	734,895
rotal liabilities			<u> </u>	360,446		<u> </u>				734,895
Fund balances										
Unreserved:										
Designated for capital expenditures			_ :							
Unreserved: undesignated	12,673	1,476	2.030	151	31.063	0.744			-	38,879
Total fund balances	12,673	1,476	2.030	151	31,063	8,744	<u>541</u>	<u> 37.952</u>	923.650	1,299,667
Total liabilities and fund balances						8,744 8,744	541 \$ 541	37,952 \$ 37,952 \$	923,650 923,650 \$	1,338,546 2,073,441

Oceana County, Michigan
Combining Statement of Revenues, Expenditures
and Changes in Fund Balances
Cash Basis
Nonmajor Special Revenue Funds Year Ended December 31, 2003

	Parks and Recreation	Friend of the Court	Public Improvement	Building Department	Interim Elderly and Handicapped	Drug Law Enforcement	Law Library	Ambulance
Revenues:						<u> </u>	Library	Ambulance
Taxes	\$ -	\$ -	\$ -	<b>\$</b> -	\$ -	\$ - \$		\$ 345.173
Intergovernmental		-	- ·	•	32,199	- Ψ	. 1	\$ 345,173
Charges for services	5,859	-		397,433	02,100	· · · · · · · · · · · · · · · · · · ·	<del>-</del>	663 000
Interest				-			• •	663,298
Other		1,670	25.000			3,640	4 200	•
Total revenues	<u>5,859</u>	1,670	25,000	397,433	32,199	3,640	4.386	
				3911100	02,133	3.040	4,386	<u>1.008,471</u>
Expenditures:								
Judicial		-	_	· · · · · · · · · · · · · · · · · · ·			44.007	
Public safety	<u>-</u>		_	· · · · · · · · · · · · · · · · · · ·	-	4.074	14,627	
Health and welfare	_	45		298,225	25 750	1,874		1,048,113
Recreation and culture	16,768		``	290,223	25,759	-	· · · · · · · · · · · · · · · · · · ·	
Capital outlay	-	_	17,049	5,995	•		. •	- 1
Total expenditures	16,768	45	<u>17,049</u> _	304.220	25 750			
		<u></u>		304.220	<u> 25.759</u>	1.874	14,627	<u> 1.048.113</u>
Revenues Over (Under) Expenditures	(10.909)	1,625	7.951	93.213	6,440	1.766	(10,241)	(39.642)
Other Financing Sources (Uses):				en e				
Transfers in			45.000					
Transfers (out)			15,000	- · · · · - · · - · · - · · · - · · ·	* * * * <del>*</del> . ; <b>=</b> *		12,000	<u>.</u>
Total other financing sources (uses)		<del></del>		<del></del>	· <u> </u>		-	
(uses)		<del></del>	<u> 15,000</u>				12,000	<u> </u>
Net Changes in Fund Balances	(10,909)	1,625	22,951	93,213	6,440	1,766	1,759	(39,642)
Fund Balances - Beginning of Year	34,171	19,429	15,928	28,980		6,798	4.615	133,142
Fund Balances - End of Year	\$ 23,262	21.054	\$ <u>38.879</u> \$	122,193	6,440	8.564 \$	6.374	\$ 93,500

Oceana County, Michigan
Combining Statement of Revenue, Expenditures
and Changes in Fund Balance (Concluded)
Cash Basis
Nonmajor Special Revenue Funds

Year Ended December 31, 2003

Revenues:	Child Care	Soldiers & Sailors'	Veterans'Trust	Senior Citizens' Tax Fund	Social Welfare	Juvenile Justice	Victims' Restitution	Automation R.O.D.	Mason/ Oceana E-911	Total
									•	
Taxes	\$ -	\$ -		\$ 334,798	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 679,971
Intergovernmental	140,323	· •	5,088	_	291,727	23,276	•		<u>-</u>	492,613
Charges for services	46,788	-	-		-	•		_	1,469,815	2,583,193
Interest	-	•		-					.,	2,000,100
Other	<del></del>			· · ·	70.311			45,910		150,917
Total revenue	<u> 187,111</u>		5.088	334,798	362,038	23,276		45,910	1,469,815	3,906,694
Expenditures:										
Judicial										
Public safety	• 	· · · · · · · · · · · · · · · · · · ·	•		-		•	•		14,627
Health and welfare	200 755	-	-	•				•	1,644,385	2,694,372
Recreation and culture	326,755	15,130	3,490	334,658	368,621	50,439		-		1,423,122
Capital outlay	-	-	<b>-</b>	•		_	, <u>-</u>		-	16,768
Total expenditures			<del></del>					7,958		31,002
rotal experiditures	<u>326,755</u>	<u>15,130</u>	3.490	334,658	368,621	50,439		7.958	1,644,385	4.179,891
Revenues Over (Under) Expenditures	<u>(139,644</u> )	(15,130)	1,598	140	(6,583)	(27,163)	-	<u> 37,952</u>	<u>(174,570)</u>	(273,197)
Other Financing Sources (Uses)					*			1 N 1 1		
Transfers in	187,000	15,000								
Transfers (out)	(35,867)	15,000	• • • • • • • • • • • • • • • • • • •	• • • • • •	10,000	35,867	•	. <del>-</del> .	-	274,867
Total other financing sources (uses)	<u> 151,133</u>	45,000	<del></del>	<del></del> -		<del></del>		<del></del>	(163,073)	(198,940)
rotal other miditality sources (uses)	101,100	15,000	<del></del>	<del></del> -	10,000	35,867			163,073	75,927
Net Changes in Fund Balances	11,489	(130)	1,598	140	3,417	8,704	• • • • • • • • • • • • • • • • • • •	37,952	(337,643)	(197,270)
Fund Balances - Beginning of Year	1,184	1,606	432	11	27,646	40	541		1,261,293	1,535,816
Fund Balances - End of Year	\$ 12,673	\$ 1,476 S	2.030	151 \$	31,063	\$ 8,744	<u>\$ 541</u>	37,952	923,650	\$ 1,338,546

Oceana County, Michigan Combining Balance Sheet Cash Basis Nonmajor Debt Service Funds December 31, 2003

	<u>A</u> ssets	Building Authority	Wastewater Treatment Plant	Mason/ Oceana E-911	Total
	Assets Cash and cash equivalents	<u>\$</u> _	<b>\$</b> 2.236 <b>\$</b>	- <b>S</b>	2,236
	Fund Balances				
_	Reserved for debt service	\$	\$ 2,236 <b>\$</b>	<u> </u>	2,236

Oceana County, Michigan
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Cash Basis
Nonmajor Debt Service Funds
Year Ended December 31, 2003

	·	Building Authority	Wasterwater Treatment <u>Plant</u>	Mason/ Oceana <u>E-911</u>		Total
Revenues:						
Interest	\$	;	\$ 1	\$ -	\$	1
Contributions from local units	_		471,600	•	•	471,600
Total revenues			471,601			471,601
						77,7,001
Expenditures:						
Debt service:						
Principal retirement		150,000	275,000	100,000		525,000
Interest and fiscal charges		5,613	195,600	75,299		276,512
Total expenditures	_	155,613	470,600			801,512
Revenues Over (Under) Expenditures		(155,613)	1,001	(175,299)		329,911
Other Financing Sources (Uses):						
Transfers in		155,613	1,235	172,015		328,863
Transfers out		_	.,			-
Total financing sources (uses)	_	155,613	1,235	172,015		328,863
Net Changes in Fund Balances			2,236	(3,284)		(1,048)
Fund Balances - Beginning of Year	***		<u> </u>	3,284		3,284
Fund Balances - End of Year	<u>\$</u>	<u> </u>	\$ 2,236	\$ <u>-</u>	<u>\$</u>	2,236

Oceana County, Michigan Combining Balance Sheet Cash Basis Nonmajor Capital Project Funds December 31, 2003

Medical

<u>Assets</u>	:	District Court	Sheriff	Care Facility Replacement	Wastewater Facility	E-911 Co	Airport A	mbulance enstruction	Total
Assets: Cash and cash equivalents		22.049 \$	89,309	\$ 709.905	s <u> </u>	11.738 \$	1,588 \$	<u> 255,863</u> <b>\$</b>	1.090.452
Fund Balances Fund Balances: Unreserved:									
Designated for capital improvements	\$	22.049 \$	89,309	709.905	<u> - s</u>	11.738 \$	1.588 \$	255.863 \$	1.090,452

Oceana County, Michigan
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Cash Basis
Nonmajor Capital Project Funds Year Ended December 31, 2003

# Medical Care

Revenues:	DistrictCourt	Sheriff	Care Facility Replacement	Wastewater Facility	E-911	Airport Construction	Ambulance Construction	Total
Interest Other Total revenue	<b>\$</b>	\$ - 11.212	\$ - 5,993	<b>\$</b> -	\$ 6,491	\$ <u>-</u>	\$ 480	\$ 6,971 17,205
Total 164611116		11.212	5.993		6,491		480	24.176
Expenditures:				•				*
Capital outlay	4.715		460,083		1.229.576	102.537	94.617	1.891.528
Revenue Over (Under) Expenditures	<u>(4.715)</u>	11.212	(454.090)	<u> </u>	(1,223,085)	(102.537)	(94.137)	(1,867,352)
Other Financing Sources (Uses): Bond proceeds								
Transfers in Transfers out			883,236		•	104,125	350,000	454,125 883,236
Total other financing sources (uses)			883.236	(1,235) (1,235)	(8.942)	404405		(10,177)
Net Changes in Fund Balances	(4,715)	11,212	429,146	(1,235)	(8.942) (1,232,027)	104.125	350,000	1.327.184
Fund Balances - Beginning of Year	26,764	<u>78,097</u> _	280.759	1,235	1.243.765	1,588	255,863	(540,168)
Fund Balances - End of Year	\$ 22.049	89.309	709.905		<b>\$</b> 11.738	\$ 1.588	\$ 255,863	1.630,620 5 1.090,452

Oceana County, Michigan Combining Balance Sheet Cash Basis Nonmajor Permanent Funds December 31, 2003

Medical

			netery rust <u>En</u>	Care dowment	Total
	<u>Assets</u>				
Assets:					
Cash and cash equiv	alents	\$	302 \$	150,302 \$	150,604
	Fund Balances				
Fund Balances: Unreserved:					
Designated for prog	rams	\$	302 \$	150,302 \$	150,604

Oceana County, Michigan
Combining Statement of Revenues, Expenditures,
and Changes in Fund Balances Cash Basis Nonmajor Permanent Funds Year Ended December 31, 2003

					netery rust	Medical Care Endowment	Total
Revenues:		• •		-		<u> </u>	IOtal
Interest Total revenues			*	\$	<u>2</u>	\$ 3 § 3	<u>5</u> 5
Expenditures:			•				
Other					4	3	<u> </u>
Net Changes in Fun	d Balances			6 - 6 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	(2)	-	2
Fund Balances - Be	ginning of Year				304	150,302	150,606
Fund Balances - En	d of Year			\$	302	\$ 150,302 <b>\$</b>	150,604

Oceana County, Michigan
Statement of Revenues, Expenditures,
and Changes in Fund Balances - Budget to Actual Cash Basis General Fund

(With Comparative Totals for the Prior Year) Year Ended December 31, 2003

		0000		
		2003		
			Variance	Prior
	Budget	A-41	Favorable	Year
Revenues:	Budget	Actual	(Unfavorable)	Actual
Taxes	\$ 3,965,109	¢ 2.007.700	f (F7 400) 0	
Licenses and permits	46,290	\$ 3,907,700 55,204		
Intergovernmental	1,743,511	1,517,099	8,914	46,535
Charges for services	861,421	1,083,690	(226,412)	1,881,973
Fines and forfeits	9,480	6,354	222,269	1,023,114
Interest and rentals	70,335	• •	(3,126)	21,242
Other	146,316	41,529	(28,806)	60,862
Total revenues	6,842,462	159,142 6,770,718	12.826	113,936
	<u> </u>	0,170,718	(71,744)	6,808,115
Expenditures:				*
Current:			$(-\infty,-\delta)=(-\infty,0)$	
Legislative				
Governing body	142,226	140,840	1 200	70.054
		140,040	1,386	70,851
Judicial				
Circuit court	367,070	361,083	E 007	247.000
District court	359,153	332,926	5,987	317,339
Friend of the court	311,810	296,915	26,227	287,777
Probate court	220,736	220,726	14,895	236,070
Jury board	3,731	3,020	10	181,672
Total judicial	1,262,500	1,214,670	711	2,655
	1,202,300	1,214,070	<u>47,830</u>	1,025,513
General government				
County administrator	138,328	138,293	25	00.550
Elections	8,450	3,199	35 5.054	99,556
Clerk	242,337	233,388	5,251	50,222
Equalization	183,071	233,366 173,770	8,949	176,403
Prosecuting attorney	290,106	287,558	9,301	122,368
Register of deeds	149,972	146,765	2,548	199,543
Plat board	1,130	824	3,207	103,934
Remonumentation	39,644		306	990
Treasurer	160,004	39,600	44	40,005
Tax administration	3,504	155,182	4,822	117,819
Cooperative extension	111,690	3,494	10	2,992
Building and grounds		111,625	65	91,972
Other general government	280,556 255,007	276,845	3,711	185,637
Total general government	255,007	364,979	(109,972)	210,121
and Borrord Borottinibile	1,863,799	1.935,522	<u>(71,723)</u>	<u>1,401,562</u>

Oceana County, Michigan
Statement of Revenues, Expenditures,
and Changes in Fund Balances - Budget to Actual Cash Basis General Fund

(With Comparative Totals for the Prior Year) Year Ended December 31, 2003

				w e
	Budan		Variance Favorable	Prior Year
Expenditures (Continued):	Budget	Actual	(Unfavorable)	Actual
Public safety				
Sheriffs department				
	1,403,212	1,396,862	6,350	1,260,609
Training  Marine law enforcement	4,000	1,404	2,596	3,369
	76,742	72,578	4,164	60,230
Snowmobile enforcement	30,589	30,498	91	2,075
Road patrol	137,089	117,056	20,033	107,435
Corrections department	913,480	913,409	71	728,629
Parole	5,350	4,048	1,302	4,261
Planning commission	18,800	15,914	2,886	20,005
Emergency preparedness	79,411	63,899	15,512	74,644
Other	78,602	-	78,602	
Animal shelter	106,111	100,470	5,641	82,726
Total public safety	2,853,386	2,716,138	137,248	2,343,983
Public works				
Drain commission	126,046	124,409	4 607	00 000
Drains public benefit	14,298	13,668	1,637	80,000
Refuse collection and disposal	134,622	129,092	630	14,287
Total public works	274,966	267,169	<u>5,530</u>	118,936
		201,109	<u>7,797</u>	213,223
Health and welfare	34,490	33,612	878	56,352
<b>0</b> 4				30,332
Other				
Appropriations	462,996	351,112	111,884	421,540
Other	233,464	232,063	1,401	1,431,413
Total other	696,460	583,175	113,285	1,852,953
Total expenditures	7,127,827	6.891.126	236,701	6,964,437
Revenues Over (Under) Expenditures	(285,365)	(120,408)	164,957	(156,322)
Other Financing Sources (Uses):				
Transfers in	525,000	525,000		070 000
Transfers out	(239,635)		(454.070)	670,000
Total other financing sources (uses)	(239,635) 285,365	(394,613)	<u>(154,978)</u>	(469,740)
	200,300	130,387	(154,978)	200,260
Net Changes in Fund Balances		9,979	9,979	43,938

Oceana County, Michigan
Statement of Revenues, Expenditures,
and Changes in Fund Balances - Budget to Actual Cash Basis General Fund (With Comparative Totals for the Prior Year) Year Ended December 31, 2003

	2003					
	Budget	Actual	Variance Favorable (Unfavorable)	Prior Year Actual		
Fund Balances - Beginning of Year	129,515	129,515		85,577		
Fund Balances - End of Year	\$ 129.515 <b>\$</b>	139,494	\$ 9,979 <b>\$</b>	129,515		

# Oceana County, Michigan Schedule of Bonded Indebtedness December 31, 2003

2001 Sauraga Dianagal Banda	Date of Issue	Amount of Issue	Interest Rate	Date of Final Maturity	Fiscal Year Interest Requirements	Amount of Annual Maturity	Bonds Outstanding 31-Dec-03
2001 Sewage Disposal Bonds	July 12, 2001	\$ 5,165,000	3.500%	11/01/04	186,663	285,000	285,000
Revenue Bonds Series 2001B			3.700%	11/01/05	176,687	295,000	295,000
		• .	3.800%	11/01/06	165,773	310,000	310,000
			3.950%	11/01/07	153,992	320,000	320,000
			4.150%	11/01/08	141,353	335,000	335,000
			4.250%	11/01/09	127,450	345,000	345,000
			4.350%	11/01/10	112,788	365,000	365,000
			4.450%	11/01/11	96,910	380,000	380,000
			4.550%	11/01/12	80,000	395,000	395,000
			4.650%	11/01/13	62,027	415,000	415,000
			4.750%	11/01/14	42,730	435,000	435,000
			4.850%	11/01/15	22,068	455,000	455,000
							\$ 4,335,000
	Date of	A		Date of	Fiscal Year	Amount of	Bonds
	Issue	Amount of	Interest	Final	Interest	Annual	Outstanding
2002 Capital Improvement Bonds	November 1, 2002	lssue \$ 1.890.000	Rate	Maturity	Requirements	Maturity	31-Dec-03
Revenue Bond Series 2002	10Vehiber 1, 2002	\$ 1,890,000	3.250%	11/01/04	72,049	105,000	105,000
			3.250%	11/01/05	68,636	105,000	105,000
			3.250%	11/01/06	65,224	110,000	110,000
			3.500%	11/01/07	61,649	110,000	110,000
			3.750%	11/01/08	57,799	115,000	115,000
			4.000%	11/01/09	53,486	120,000	120,000
			4.000%	11/01/10	48,686	120,000	120,000
			4.000%	11/01/11	43,886	125,000	125,000
			4.100%	11/01/12	38,886	130,000	130,000
			4.250%	11/01/13	33,556	135,000	135,000
		$(x_1, \dots, x_n) \in \mathbb{R}^n$	4.350%	11/01/14	27,819	145,000	145,000
			4.500%	11/01/15	21,511	150,000	150,000
			4.600%	11/01/16	14,761	155,000	155,000
			4.625%	11/01/17	7,632	165,000	165,000
							\$ 1,790,000

Oceana County, Michigan Schedule of Bonded Indebtedness (Continued) December 31, 2003

2003 Capital Improvement Bonds	Date of Issue September 29, 2003	Amount of Issue	Interest Rate	Date of Final Maturity	Fiscal Year Interest Requirements	Amount of Annual Maturity	Bonds Outstanding31-Dec-03
Series 2003	Ochtember 29, 2003	\$241,500	4.250%	06/01/04	7,664	2,500	2,500
			4.250%	06/01/05	20,715	4,000	4,000
			4.250%	06/01/06	20,369	4,000	4,000
			4.250%	06/01/07	20,022	5,000	5,000
			4.250%	06/01/08	19,589	5,000	5,000
			4.250%	06/01/09	19,155	5,000	5,000
			4.250%	06/01/10	18,722	5,000	5,000
			4.250%	06/01/11	18,289	6,000	6,000
			4.250%	06/01/12	17,768	6,000	6,000
			4.250%	06/01/13	17,248	6,000	6,000
			4.250%	06/01/14	16,728	6,000	6,000
			4.250%	06/01/15	16,208	7,000	7,000
			4.250%	06/01/16	15,602	7,000	7,000
			4.250%	06/01/17	14,995	7,000	7,000
			4.250%	06/01/18	14,388	7,000	7,000
			4.250%	06/01/19	13,781	8,000	8,000
			4.250%	06/01/20	13,088	8,000	8,000
			4.250%	06/01/21	12,395	8,000	8,000
			4.250%	06/01/22	11,701	9,000	9,000
			4.250%	06/01/23	10,921	9,000	9,000
			4.250%	06/01/24	10,141	10,000	10,000
			4.250%	06/01/25	9,274	10,000	10,000
			4.250%	06/01/26	8,408	10,000	10,000
			4.250%	06/01/27	7,541	11,000	11,000
			4.250%	06/01/28	6,587	11,000	11,000
			4.250%	06/01/29	5,634	12,000	12,000
			4.250%	06/01/30	4,594	12,000	12,000
			4.250%	06/01/31	3,554	13,000	13,000
			4.250%	06/01/32	2,428	13,000	13,000
			4.250%	06/01/33	1,300	15,000	
			1.20070	VUIV [/33	1,300	15,000	15,00 \$ 241,50

Oceana County, Michigan Schedule of Bonded Indebtedness (Continued) December 31, 2003

2003 Capital Improvement Bonds	Date of Issue	Amount of Issue	Interest Rate	Date of Final Maturity	Fiscal Year Interest Requirements	Amount of Annual Maturity	Bonds Outstanding 31-Dec-03
Series 2003B	November 1, 2003	\$350,000	3.000%	11/01/04	14,390	10,000	10,000
Oches 20000			3.000%	11/01/05	14,090	10,000	10,000
			3.000%	11/01/06	13,790	10,000	10,000
			3.000%	11/01/07	13,490	10,000	10,000
			3.000%	11/01/08	13,190	15,000	15,000
			3.000%	11/01/09	12,740	15,000	15,000
		et ignored	3.250%	11/01/10	12,290	15,000	15,000
			3.500%	11/01/11	11,803	15,000	15,000
			3.750%	11/01/12	11,277	15,000	15,000
			4.000%	11/01/13	10,715	15,000	15,000
			4.100%	11/01/14	10,115	15,000	15,000
			4.200%	11/01/15	9,500	20,000	20,000
			4.300%	11/01/16	8,660	20,000	20,000
			4.400%	11/01/17	7,800	20,000	20,000
			4.500%	11/01/18	6,920	20,000	20,000
			4.600%	11/01/19	6,020	20,000	20,000
			4.700%	11/01/20	5,100	25,000	25,000
			4.800%	11/01/21	3,925	25,000	25,000
			4.900%	11/01/22	2,725	25,000	25,000 25,000
		9 9	5.000%	11/01/23	1,500	30,000	30,000
						23,000	
							\$ 350,000

Oceana County, Michigan Schedule of Bonded Indebtedness (Continued) December 31, 2003

2003 Capital Improvement Bonds	Date of Issue	Amount of Issue	Interest Rate	Date of Final Maturity	Fiscal Year Interest Requirements	Amount of Annual Maturity	Bonds Outstanding 31-Dec-03
Series 2003C	December 31, 2003	\$3,500,000	2.500%	11/01/04	119,815	145,000	145,000
33,133,2000			2.500%	11/01/05	127,083	135,000	31-Dec-03
			2.500%	11/01/06	123,707	135,000	135,000
			2.750%	11/01/07	120,333	140,000	140,000
			3.000%	11/01/08	116,482	140,000	140,000
			3.000%	11/01/09	112,283	145,000	145,000
			3.500%	11/01/10	107,933	150,000	150,000
			3.500%	11/01/11	102,682	155,000	155,000
			3.500%	11/01/12	97,258	155,000	155,000
			3.650%	11/01/13	91,832	165,000	165,000
			3.750%	11/01/14	85,810	170,000	170,000
			3.850%	11/01/15	79,435	175,000	175,000
			3.950%	11/01/16	72,698	180,000	180,000
			4.050%	11/01/17	65,588	190,000	190,000
			4.150%	11/01/18	57,893	195,000	195,000
			4.250%	11/01/19	49,800	205,000	205,000
			4.350%	11/01/20	41,087	215,000	215,000
			4.450%	11/01/21	31,735	225,000	225,000
			4.500%	11/01/22	21,722	235,000	235,000
			4.550%	11/01/23	11,147	245,000	245,000
						_ ,0,000	
	,					•	\$ 3,402,986



June 27, 2004

Board of Commissioners Oceana County Hart, Michigan

We have audited the financial statements of Oceana County, Michigan for the year ended December 31, 2003, and have issued our report thereon dated June 27, 2004. In planning and performing our audit of the general purpose financial statements of the County, we considered its internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control.

The Management of the County is responsible for establishing and maintaining effective internal control. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of internal control. The objectives of internal control are to provide the Board with a reasonable but not absolute assurance that assets are safeguarded against loss from unauthorized use or disposition and that transactions are executed in accordance with the Board's authorization and recorded properly to permit the preparation of financial statements in accordance with the modified cash and cash basis of accounting.

Because of the inherent limitations in any system of internal control, errors and irregularities may nevertheless occur and not be detected. Also, projection of any evaluation of the system to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the degree of compliance with the procedures may deteriorate.

Our study and evaluations made for the limited purpose described in the first paragraph would not necessarily disclose all material weaknesses in the system. Accordingly, we do not express an opinion of the system of internal accounting control of the County taken as a whole. However, our study and evaluation disclosed no conditions that we believe to be a material weakness.

Professional standards require that we provide you with the following information related to our audit.

### Our Responsibility under Generally Accepted Auditing Standards

As stated in our engagement proposal our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance that the financial statements are free of material misstatement and are fairly presented in accordance with accounting principles generally accepted in the United States of America. Because an audit is designed to provide reasonable, but not absolute assurance and because we did not perform a detailed examination of all transactions, there is a risk that material errors, fraud, or illegal acts may exist and not be detected by us.

As part of our audit, we considered the internal control of the County. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control. Board of Commissioners Oceana County Hart, Michigan Page 2

### Our Responsibility under Generally Accepted Auditing Standards (Continued)

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the County's compliance with certain provisions of laws, regulations, contracts, and grants. However, the objective of our tests was not to provide an opinion on compliance with such provisions.

# Significant Accounting Policies

Management has the responsibility for selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the County are described in Note 1 to the financial statements. The County adopted the requirements of GASB 34 during the year ended December 31, 2003. No other new accounting policies were adopted and no other applications of existing policies were changed during the current year. We noted no transactions entered into by the County during the year that were both significant and unusual, and of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

# **Accounting Estimates**

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements was the estimate to record historical value on the beginning fixed assets to be recorded in the Statement of Net Assets.

Management's estimate of the historical cost of buildings and equipment was based on historical information and current information in calculating the recorded values. We evaluated the key factors and assumptions used to develop the amounts recorded for fixed assets in determining that it is reasonable in relation to the financial statements taken as a whole.

### **Audit Adjustments**

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the financial statements that, in our judgment, may not have been detected except through our auditing procedures. An audit adjustment may or may not indicate matters that could have a significant effect on the County's financial reporting process (that is, cause future financial statements to be materially misstated). There were no significant audit adjustments recorded at year-end.

### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Board of Commissioners Oceana County Hart, Michigan Page 3

# Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### Issues Discussed Prior to Retention of Independent Auditors

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the County's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

# <u>Difficulties Encountered in Performing the Audit</u>

We encountered no significant difficulties in dealing with management in performing our audit.

This information is intended solely for the use of the Board of Commissioners and management of the County and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

(N elis & Jurank, p.c

Willis & Jurasek, P.C.

# **Comments and Recommendations**

# **GASB 34 Financial Statements**

This was the first year of implementation of the new reporting model, GASB 34. The County elected to use the modified cash basis of accounting for the government-wide financial statements and the cash basis of accounting for the regular fund statements. You have been using the cash basis for many years. The only difference with the modified cash basis for the government-wide financial statements is the recording of fixed assets and long-term debt.

While the County is used to the cash basis of accounting it may consider a change to accrual accounting in the future. Under accrual accounting you would recognize revenue as earned and expenditures as incurred. It would give a better picture of the overall financial condition of the County.

### Fixed Assets

Procedures need to put in place and followed to track your fixed asset additions for the year. We would recommend adjusting your chart of accounts to allow for capital expenditures over the threshold established for capitalizing fixed assets. It would be easy to pick up from your internal general ledger if coded in this manner.